



CITY OF ELK GROVE TRAILS COMMITTEE

Mark Mendenhall, Chair
Sharon Anderson, Vice Chair
Mark Doty • Christopher Neumann • Sheri Noblett



Incorporated July 1, 2000

Web: www.elkgrove.gov

ELK GROVE TRAILS COMMITTEE REGULAR MEETING

Monday, January 26, 2026 at 6:00 p.m.

NOTE LOCATION CHANGE: 8230 Civic Center Drive, Elk Grove, CA 95757

District 56 – Sheldon Room

AGENDA

1. **CALL TO ORDER / ROLL CALL**

2. **APPROVAL OF AGENDA**

3. **PUBLIC COMMENT**

Members of the public may comment on matters that are not included on the agenda that the Trails Committee has jurisdiction over. Each speaker will be limited to one (1) three (3) minute comment opportunity.

4. **APPROVAL OF MINUTES**

4.1 REGULAR MEETING MINUTES OF SEPTEMBER 15, 2025.

4.2 REGULAR MEETING MINUTES OF DECEMBER 15, 2025.

5. **DEVELOPMENT PROJECT/CAPITAL IMPROVEMENT PROJECT REVIEW**

5.1 BILBY RIDGE SPECIFIC PLAN (THREE TENTATIVE SUBDIVISION MAPS)

Staff will provide an update and seek feedback from the Trails Committee on a proposed trail system for three tentative subdivision maps within the future Bilby Ridge Specific Plan. Additional information is available in the staff report.

6. **PROJECT UPDATES, INFORMATIONAL ITEMS AND PRESENTATIONS**

6.1 BIKE PARKING ONLINE SURVEY

Staff will provide an update on the bike parking online survey and seek feedback from the Trails Committee.

6.2 TRAIL MAP UPDATE

Staff will provide an update on the foldable and interactive online trail maps and seek feedback on updates, including low stress routes to include on the map.

6.3 MAY IS BIKE MONTH PLANNING

The Committee will discuss ideas for promoting May is Bike Month and provide feedback.

7. **FUTURE AGENDA ITEMS**

The Trails Committee may provide direction to staff for future agenda items.

8. **ADJOURNMENT**

ADA COMPLIANCE STATEMENT

In compliance with the Americans with Disabilities Act, if you need special assistance to participate in this meeting, please contact the Secretary at (916) 478-3620 / TTY 888-435-6092. Notification 48 hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting. **Information on the Elk Grove Trails Committee is available on the internet at <http://elkgrove.gov/trails-committee/index.asp>**

REGULAR MEETING MINUTES
MONDAY, SEPTEMBER 15, 2025

The meeting was called to order by the Chair at 6:00 p.m. with the following participants:

Trails Committee Members Present: Chair Mark Mendenhall, Vice Chair Sharon Anderson, Committee Members Sheri Noblett, Mark Doty, Chris Neumann

Trails Committee Members Absent: None

City Staff/Consultants/Advisory Members: Sarah Kirchgessner, Senior Planner
Kyra Killingsworth, Senior Planner
Kaley Lyons, Senior Transportation Planner

APPROVAL OF AGENDA

MOTION: M/S Doty/Anderson to approve the agenda as presented. **The motion passed by the following vote: Ayes: 5 (Anderson, Doty, Mendenhall, Neumann, Noblett); Noes: 0; Absent: 0.**

PUBLIC COMMENT

Helen Patton made a public comment thanking Trails Committee and staff for their work on the trails, describing their positive experiences on the City's trails, including using the trail map to plan walks and walking with a large group.

APPROVAL OF MINUTES

ITEM 4.1 – REGULAR MEETING MINUTES OF JULY 21, 2025

MOTION: M/S Mendenhall/Anderson to approve the Regular Meeting Minutes of July 21, 2025. **The motion passed by the following vote: Ayes: 4 (Anderson, Doty, Mendenhall, Noblett); Noes: 0; Absent: 0; Abstained: 1 (Neumann-not present at 7/21/25 meeting).**

DEVELOPMENT/CAPITAL IMPROVEMENT PROJECT REVIEW

ITEM 5.1 LA-Z-BOY MAP AND DESIGN REVIEW

Kyra Killingsworth presented the item.

Vice Chair Anderson asked if the oak tree on Elk Grove Blvd would remain. Ms. Killingsworth confirmed it would stay.

Chair Mendenhall expressed some reservations on concrete vs asphalt, saying it sometimes becomes bumpy, especially with tree lifts.

Vice Chair Anderson said she could go either way as long as expansion cracks aren't bad.

Member Noblett said Cosumnes Community Services District had screens and doveled joints in their concrete and that asphalt had maintenance issues. She asked if concrete would become standard. Ms. Lyons said it could become standard for new development and said she would need to check on City standards related to concrete.

Member Doty said trail materials should be location dependent and said the new trail on Elk Grove Blvd was a combination bike/walk path that looked like sidewalk. He said this may not be wanted in more natural areas of the City.

Some members said that 4 feet of decomposed granite on one side of the trail may be better for runners, while other members noted that it could be helpful to have sections of decomposed granite

on either side of the trail, depending on conditions.

Member Neumann asked about driveway access to Les Schwab. Ms. Killingsworth said there would be one access near Les Schwab and then the development would share a driveway with the approved medical building project on Laguna Springs Drive. Member Neumann said it would be a tough driveway at school times.

Chair Mendenhall asked to have green conflict markings between existing bike lanes and the green solid painted bike lanes at the intersection.

The Trails Committee reached consensus on the development as proposed, with the addition of green conflict markings.

ITEM 5.2 SOUZA DAIRY REZONE PROJECT

Sarah Kirchgessner presented the item.

Chair Mendenhall asked about connections to the existing shed trail, since the layout was changing. Confirmation was provided that the greenway would have north-south access to the trail, on the east side, and would meet current trail design standards.

Member Noblett asked about residential access to the trail/greenway asking if residences would be walled in or have access.

Vice Chair Anderson asked about density and access. The project representative said access was via the main road and there were limited access points.

Chair Mendenhall asked about accessing Kammerer Road and the channel. The project representative said the planned bridge crossing of the channel to the south would connect with future (to be determined) development.

The project representative said the greenway along the channel would be widened to 40 ft because of the configuration and that there would be a separated bikeway instead of bike lanes.

Member Doty expressed concern about trails going back and forth based on development and gates and said that people had to go out of their way to reach connections. He said that roads for cars were treated differently. He also expressed concern about the frequent crossings for trail users.

The project representative said that C and D were new crossings that would not be signalized and may not have Rectangular Rapid Flashing Beacons or other crossing treatment. They said the crossings would have expanded aprons like on Whitelock's new trail.

Member Doty asked about B Drive overall. He said it was important to have consistency in the facilities.

The Trails Committee reached consensus on the design as proposed, with no changes requested.

PROJECT UPDATES, INFORMATIONAL ITEMS, AND PRESENTATIONS

ITEM 6.1 UPATE ON SAFE STREETS FOR ALL GRANT

Kaley Lyons presented the item.

There was discussion about how to get feedback on near misses and other issues through community input.

Vice Chair Anderson asked about sidewalk widening on Bruceville Road instead of the demonstration project for a separated bike lane. Ms. Lyons said that was still a possibility.

TRAILS COMMITTEE MATTERS/FUTURE AGENDA ITEMS

None.

ADJOURNMENT

The Elk Grove Trails Committee Regular Meeting of September 15, 2025, was adjourned at 6:55 p.m.

Prepared by Kaley Lyons

APPROVED:

DRAFT

**REGULAR MEETING MINUTES
MONDAY, DECEMBER 15, 2025**

The meeting was called to order by the Chair at 6:00 p.m. with the following participants:

- Trails Committee Members Present:** Chair Mark Mendenhall, Committee Members Sheri Noblett, Mark Doty, Chris Neumann
- Trails Committee Members Absent:** Vice Chair Sharon Anderson
- City Staff/Consultants/Advisory Members:** Christal Love-Lazard, Community Engagement Program Manager
Carrie Whitlock, Long Range Planning Program Manager
Kaley Lyons, Senior Transportation Planner
Kaylah Ball, Intern
Alyssa Cana, CivicSpark Fellow

APPROVAL OF AGENDA

MOTION: *M/S Doty/Neumann to approve the agenda as presented. **The motion passed by the following vote: Ayes: 4 (Doty, Mendenhall, Neumann, Noblett); Noes: 0; Absent: 1 (Anderson).***

PUBLIC COMMENT

A resident reported an issue on the Laguna Creek Trail, north of Big Horn Blvd and near Anchor Bay Way, containing vernal pools. As a resident in the area and frequent user of the trail, he has observed teens using e-bikes and other bike-like devices on the dry vernal pools. He said the bikers use the Laguna Creek Trail at high speeds and he has observed the area become more popular over time. He suggested posting signage to discourage misuse of the protected vernal pools. The resident is in contact with City staff to address the issue.

APPROVAL OF MINUTES

None.

DEVELOPMENT/CAPITAL IMPROVEMENT PROJECT REVIEW

None.

PROJECT UPDATES, INFORMATIONAL ITEMS, AND PRESENTATIONS

ITEM 6.1 HEAT RESILIENT TRANSPORTATION SYSTEM IMPLEMENTATION PLAN

Carrie Whitlock presented the item, providing an update on the Heat Resilient Transportation System Implementation Plan, funded by a grant from the California Department of Transportation. The Trails Committee was asked to provide input as relevant to trails and bike networks.

Chair Mendenhall said the Trails Committee could provide a list of frequently used locations on trails, where heat mitigation would be beneficial. He said that because trees take time to provide shade, interim solutions should be considered. Ms. Whitlock said she would appreciate the list of locations and it would help inform the plan development.

ITEM 6.2 UPDATE ON PERMANENT HOMELESS SHELTER PROJECT

Christal Love-Lazard presented the item. She said the Permanent Homeless Shelter Project was relevant as shelter guests may be frequent users of the trails and Trails Committee members were community leaders who could help inform residents and answer questions during the permanent shelter awareness campaign starting in January 2026.

Ms. Love-Lazard added that the current shelter reduced the amount of trash collected from the trails.

Chair Mendenhall said that in his experience, the current shelter has not generated major issues in the neighborhood.

Member Doty said that guests of the current shelter use the trails, as they often own bikes rather than cars. He said there have also been reports of homeless individuals on the trails, indicating a need for a permanent shelter. He added that he had volunteered at the current shelter and, while acknowledging concerns, felt that the shelter appeared well-run and focused on providing services for stabilization and employment.

ITEM 6.3 DATA COLLECTION OPPORTUNITIES RELATED TO BICYCLE, PEDESTRIAN, AND TRAIL SAFETY

Chair Mendenhall and Kaley Lyons presented the item.

Chair Mendenhall opened the conversation about crash documentation, and potentially requesting a heat map of bicyclist/pedestrian injuries. He said that some injuries and near-misses may not be documented, especially if they take place on trails or don't involve a car.

Member Doty asked if the City already had data on reported injuries. Ms. Lyons said a heat map of collisions between cars, bikes, and pedestrians was included in the current [Bicycle, Pedestrian and Trails Master Plan](#), based on police reports. She said the police department had more up to date data, but it may not capture incidents on the trails or unreported injuries. She asked the Committee about ways to capture additional, relevant data.

Chair Mendenhall pointed out the challenges of new technology. He said Rocklin Unified School District banned the use of throttle-powered e-bikes in school areas, so the school district might be collecting data that the Committee could use. Chair Mendenhall noted the increasing use of e-bikes and other devices by youth, who lack a driver's mentality and may ride too fast or on the wrong side of the road.

Member Noblett asked what the data would be used for, and what outcomes would be produced. Ms. Lyons said it could inform the City's approach to address the issues uncovered in the data through educational campaigns, enforcement, and engineering (like removing bollards). She said it could also be used for grant applications to receive funding to address the issues.

The Trails Committee consensus was that they would like to help, but need to formulate a strategy. Ms. Lyons said the members could help distribute educational materials and participate in educational events, acting as liaisons. She added that as the Bicycle, Pedestrian and Trails Master Plan was being updated in the coming year, as well as development of a Comprehensive Safety Action Plan, there would be opportunities for the Trails Committee to provide input.

Member Doty suggested using STRAVA heat maps to understand where residents were using trails most frequently and focus on those areas.

Chair Mendenhall suggested adding this topic to the agenda in the future to discuss in more detail.

ITEM 6.4 ADOPT MEETING SCHEDULE FOR 2026

The Committee discussed the schedule for early 2026, given that typical January and February meetings fall on holidays. Consensus was reached to adopt a new schedule for 2026 with one meeting to be held on January 26 and no February meeting scheduled. Regular meetings for the remainder of the year are the third Monday of each month from March to December.

TRAILS COMMITTEE MATTERS/FUTURE AGENDA ITEMS

None.

ADJOURNMENT

The Elk Grove Trails Committee Regular Meeting of December 15, 2025, was adjourned at 7:17 p.m.

Prepared by Kaylah Ball

APPROVED:

DRAFT



TRAILS COMMITTEE STAFF REPORT
January 26, 2026



PROJECT: BILBY RIDGE SPECIFIC PLAN (THREE TENTATIVE SUBDIVISION MAPS)
FILE NO: PLNG25-035: Berggren Greens Map
PLNG25-036: Machado Map
PLNG25-040: Pelletier Crossing Map
LOCATION: Berggren Greens Map: APN132-0300-003
Machado Map: APN 132-0300-001
Pelletier Crossing Map: APN 132-0132-006 and 132-2240-007
STAFF: Kyra Killingsworth, Senior Planner

INTRODUCTION / BACKGROUND:

The proposed Bilby Ridge Specific Plan (BRSP) is a 490-acre development project located in the southwestern portion of Elk Grove, currently outside the city limits (Figure 1). The boundary is adjacent to existing development on three sides, Bilby Road to the north, Bruceville Road on the east, and Willard Parkway on the west. The southern portion is north of the future Kammerer Road extension. The BRSP is part of the City's General Plan west study area and has been identified for future annexation and development.

The Bilby Ridge Specific Plan Project (PLNG20-010) is currently in the planning process and would ultimately result in annexation into the City. Both roadway and greenway maps are part of the overall plan (Figures 2 and 3). The Specific Plan states the following: *The BRSP area is bisected by a forty (40') foot wide greenway, centrally located and extending from Willard Parkway to Bruceville Road. A ten (10') foot wide Class 1 multi-use trail system meanders through the central greenway and gives residents the opportunity to connect to both neighborhood parks, as well as the community park and elementary school. Greenway connections are also provided at each of the northern entries, as well as the southern connection to Kammerer Road. These greenways link pedestrians to each of the park sites and create three separate north-south connections to the trail system proposed along Kammerer Road. In addition to the greenway system, external streets containing landscape and pedestrian easements connect users to the system from locations outside the BRSP.*

In support of the ultimate annexation of Bilby Ridge, the Applicant submitted three tentative subdivision maps located within the Specific Plan area. The maps are the Berggren Greens Map, Machado Map and Pelletier Crossing Map (for more details, see below).

1. Berggren Greens Map (Figure 4) is about 37 acres located on the west side of Bilby Ridge towards Bruceville Road and Bilby Road intersection. The map

includes a total of 177 single residential lots, a park, detention lot, landscaping and greenways.

2. Machado Map (Figure 5) is about 40 acres, located west of the Berggren Greens Map along Bilby Road. The map includes 145 single residential lots, a park, detention lot, landscaping, and greenways.
3. Pelletier Crossing map (Figure 6) is about 85 acres located on the east side of Willard Parkway with 377 single residential lots, park lot, detention lot, greenways, and landscaping.

Staff recommendation:

City Staff would like feedback from the Trails Committee on a proposed trail system for Bilby Ridge Specific Plan greenway plan and three tentative subdivision maps within the future Bilby Ridge Specific Plan.

Figure 1. Bilby Ridge Land Use Map-Overlay

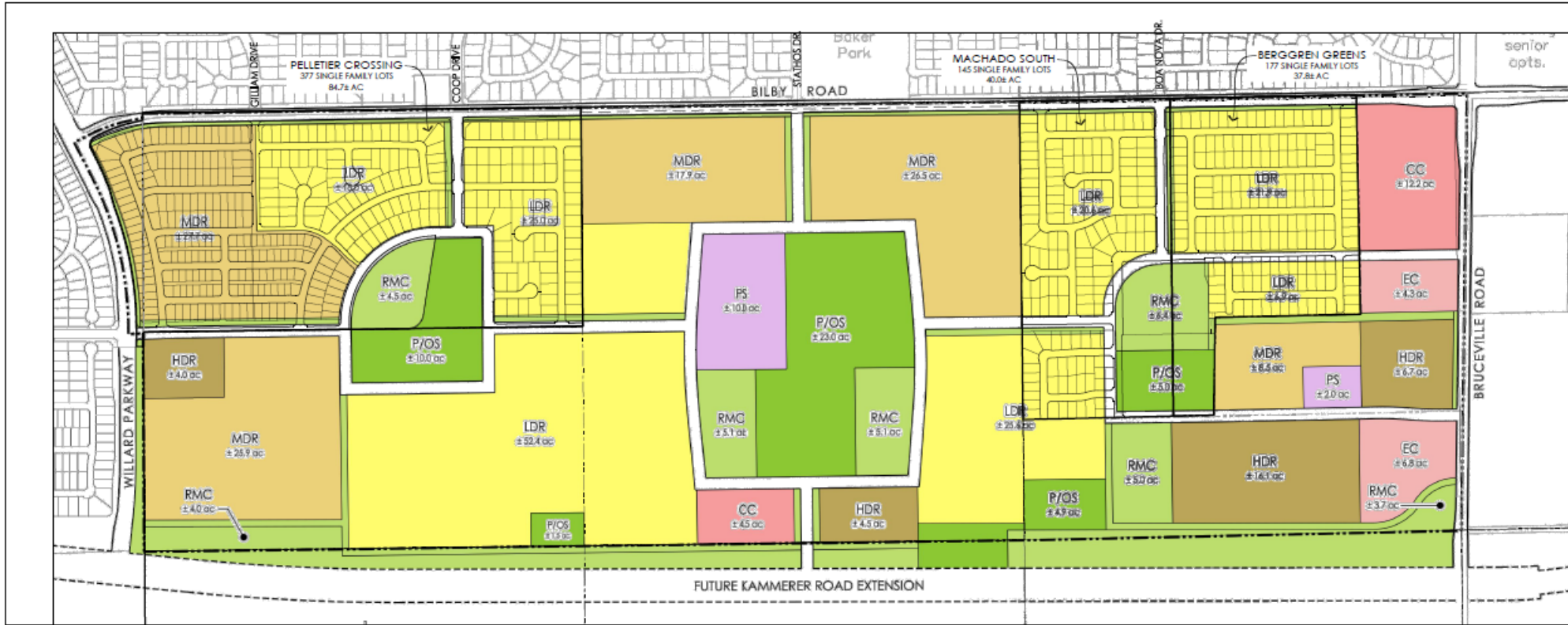


Figure 2. Roadway Network

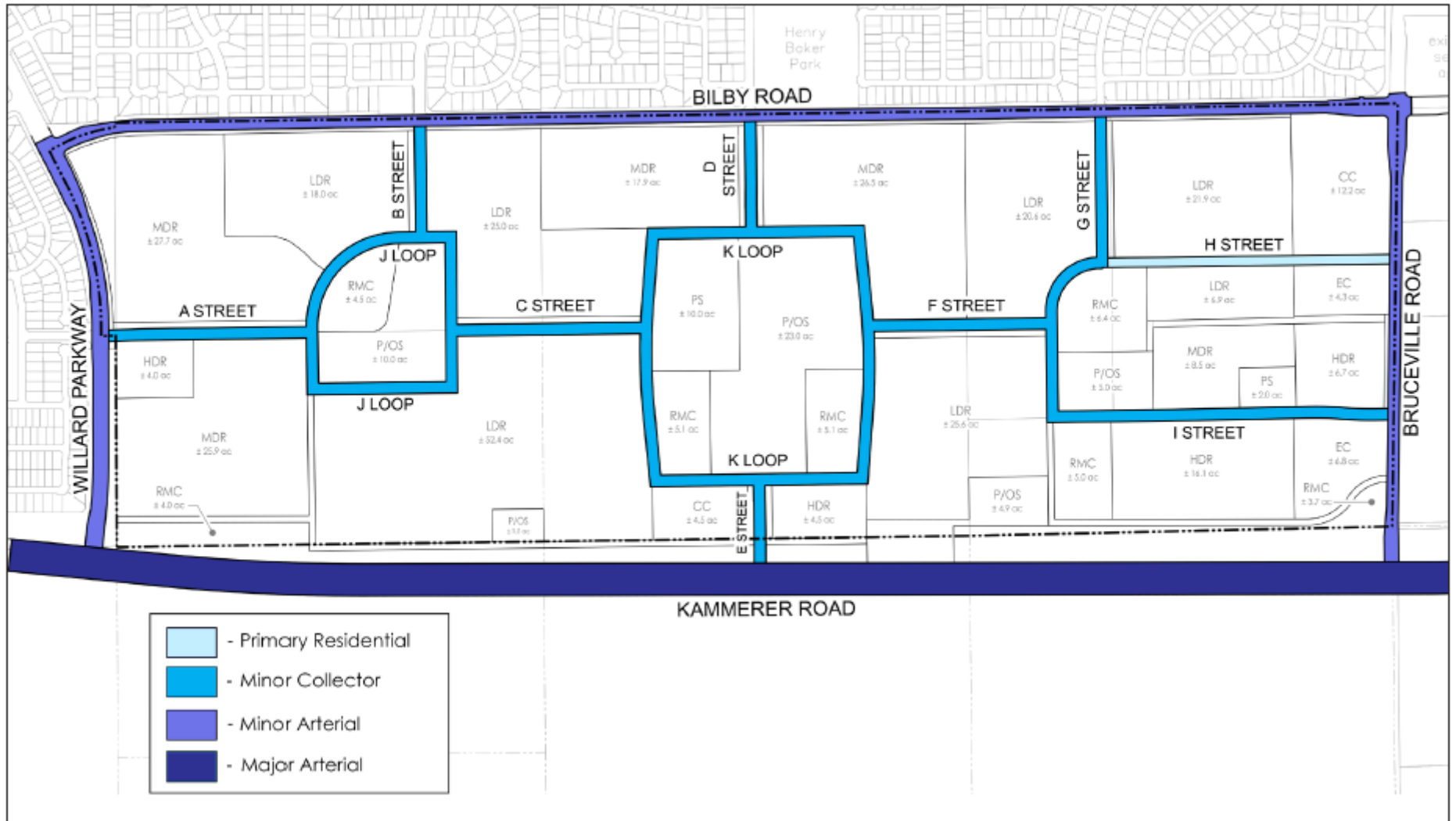


Figure 3. Greenway Plan



Figure 4. Berggren Greens Map



Figure 5. Machado Map

